## **Presentation to**

## **Pricing Issues Consultation Group**

7 May 2003



The power is in your hands

## Introduction

## Purpose

- Outline the issues facing Integral's network
- Outline Integral's strategy to address these issues and the resultant expenditure requirements
- Discuss the objectives and direction of Integral's proposed pricing structure for 2004 - 2009
  - pricing proposal
  - > the need for tariff reform
  - issues requiring further investigation

## **ESAA International Price Comparison, 2001**



Source:

ESAA www site: http://www.esaa.com.au/images/Aust\_electricity\_dev.pdf

### Reform of the Australian electricity industry since the 1980s focussed on efficiency improvement and has delivered lower prices ...



#### Since 1985/86, residential electricity prices have fallen by 19% in real terms.

Source: ABS CPI data, CVA analysis, Treasury, Integral Energy

- The price rises in 2000/ 2001 were effected by the introduction of the GST an estimated 11.5% price increase to residential customers compared with 5.3% for businesses
- Integral retail index shows the annual change in real electricity bill of a customer using 7,500 kWh pa. This series was based on Prospect Domestic prices, 1986-1989; weighted average Illawarra/Prospect price index, 1990-1995; Actual Integral retail domestic prices, 1996-2003

## Issues facing Integral's network

## **Drivers facing Integral**

- Increasing customer expectations/changing consumption patterns
  - Growth and changing rural/urban mix
  - > High growth in electricity demand driving peak periods, particularly due to air-conditioning with 50% penetration
  - Issues of poor reliability performance
  - Movement to a summer peak implication on network capacity
- Overall network condition is deteriorating
  - Load at risk has increased
  - Increasing age of assets
  - Past capital expenditure has been insufficient

## Integral's system capital expenditure declined as part of an overall focus on reducing costs



Historical Capital spend – 2003 dollars

## Reliability performance has deteriorated

SAIDI (excluding major storms)



## In certain areas, standards are below customer expectations

Majority of customers in Integral's network region are satisfied with current service standards, but standards in certain areas are below customer expectations

Source: KPMG Research

- Performance in some areas significantly worse
- Similar areas within Integral's area receive substantially different levels of reliability

## Significant proportion of Integral's feeders experience unacceptable reliability performance



### **Customers' Load at Risk has increased**



Customer load<sup>\*</sup> not supplied in accordance with Integral's planning standards<sup>\*\*</sup> has increased more than 5-fold from 1996/97 to 2001/02.

#### \* As measured on the 132/66/33kV Network

\* \* Benchmarking shows that Integral's planning standards to be consistent with Australian industry and international best practice

## The majority of network assets were installed 30 to 45 years ago

#### **Power Transformer Age Profile**



Major Substation Age Profile



Note: 42% of Transformers = Standard Life Range or above in 2004 Regulatory Period

Note: 55% of Major Substations = Standard Life Range or above in 2004 Regulatory Period

## Integral is now summer peaking

Summer/Winter System Load Growth



## Capacity requirements can double due to air conditioning load

## Sydney West Bulk Supply Point Load Profile



Variation of load with temperature at the Sydney West Bulk Supply point

Integral's strategy to address current network issues

### Integral's Strategy

### **Network Vision**

Customers in Integral's region should, on average, receive comparable service standards to customers in like situations within Australia

## **Base Case Service Standard Strategy**

- Improve the position of customers not currently receiving average performance standards
- Maintain the current supply capacity/security risk profile at present levels
- Arrest the deteriorating condition trend of the network asset base
- Achieve corporate objectives in safety performance, environmental management and operational efficiency

## Our Base Case proposal is about maintaining average reliability ...



## **Network Capital Expenditure**



## Network operating expenditure forecast



# Objectives and direction of Integral's proposed pricing structure



## Indicative retail price movement - domestic customers

- This translates into a retail price increase for **domestic** customers of:
  - > CPI + 4.9% in 2004/05
  - > CPI + 0.4% for the following four years
- The retail price impact on a typical residential consumers' annual total bill\* is:
  - > \$44 pa (less than \$1/week) in 2004/05
  - > \$4 pa (less than \$0.10/week) each year 2005/06 2008/09

\* (Based on consumption of 7,500 kWh for domestic customers and 23,000 kWh for non-ToU General Supply customers ; CPI of 2.5%; TUOS and retail margin held constant in real terms)

## These prices will address previous unsustainable price and cost reductions

Based on Domestic customer using 7500 kWh



#### Note:

Integral was formed in October 1995 from a merger of Prospect and Illawarra.

**a** Prospect Domestic Prices, 1986-89; **b** A weighted average Prospect/Illawarra price index for domestic and nondomestic customers, 1990-95; **c** Actual Integral Retail and Network Domestic Prices (excluding GST). **d** Integral's Proposed Domestic Retail and Network Tariffs beyond 02/03 are Indicative only;

#### Source: NSW Treasury; Integral

## Indicative retail price movements - general supply non-ToU

- The retail price impact for a customer on the standard general supply tariff using an average consumption of 23,000 kWh pa is:
  - CPI + 4.4% in 2004/05
  - > CPI + 0.4% for the following four years
- In terms of the annual total bill\* is:
  - > \$112.70 pa (less than \$2.17/week) in 2004/05
  - > \$10.40 pa (less than \$0.18/week) each year 2005/06 2008/09

\* (Based on CPI of 2.5%; TUOS and retail margin held constant in real terms)

## These prices will address previous unsustainable price and cost reductions

Based on a standard general supply customer using 23,000 kWh



Note: a Actual Integral Retail and Network prices(excluding GST);

**b** Integral's Proposed retail and network prices beyond 02/03 are indicative only

## **Objectives of tariff reform**

- Integral's network tariffs should:
  - Signal the economic cost of future network investment
  - Promote more efficient utilisation of the existing network
  - Be as simple as practical for customers to understand
  - Consider customer equity
  - Consider the distribution business revenue outcomes
  - Consider implementation issues

## **Evaluation criteria for tariff reform**

- Economic efficiency: Prices reflect economic costs by being subsidy free, reflecting the level of available capacity, signalling future investment costs, discouraging uneconomic bypass.
- Revenue sufficiency: Return the allowed revenue stream while recovering the gap between marginal and average cost in the least distorting manner possible.
- Equity: Promote equity, stability and consistency of outcomes by:
  - having regard to the impact of price changes on customers
  - being transparent
  - being based on published costs and methods

## **Case for tariff reform**

- Integral commissioned Charles River Associates to:
  - Independently investigate the impact of air conditioning on Integral's network
  - To estimate the resultant economic cost of current pricing inefficiency (cross subsidy)

Their analysis found that:

- Preliminary indications are of a significant cross-subsidy of between \$80m and \$110m per annum
- High growth in residential air conditioning is driving peak demand
- High growth in commercial floor space is also driving peak demand - mostly with air conditioning

## Pricing equity issues identified by CRA

- Inherent Cross subsidy:
  - "The real equity issue is that customers who are not contributing significantly to the need for peak capacity are paying for those customers that do - and these are likely to include low energy consumption households."
- This falls inequitably on the smaller energy consumer and those that do not contribute to the peak
- Effective tariff reform in combination with new tariff options will go a long way to alleviating this cross subsidy

## **System load duration curve**



Top 50 Hour Load Duration – Total System (March 2002 – February 2003)

## Load duration curve - domestic and general supply non-ToU customers



Top 50 Hour Load Duration Curve – Residential and General Supply Non-TOU (March 2002 – February 2003)

## Load duration curve - industrial customers



Top 50 Hour Load Duration Curve – Interval Meter Customers (March 2003 – February 2003)

## **Direction of proposed pricing structure**

- Integral's focus in the short-term is on:
  - Improving the price signal to customers on the standard domestic and general supply tariffs
  - Given existing single rate metrology, this requires a consideration of:
    - structural changes to both of these tariffs
    - possible introduction of new tariff options
  - The extent and type of reform undertaken will be based on an assessment of the benefits and costs from an economic, equity, revenue risk/sufficiency and implementation perspective

## **Issue impacting tariff reform - side constraints**

- Current side constraints limit DNSPs ability to restructure tariffs, particularly at domestic level
- To support tariff reform, Integral propose that side constraints to be relaxed in the 2004 regulatory period, particularly for customers with high consumption and/or high summer consumption
- Notwithstanding, side constraints should be targeted to protecting well defined customers groups (ie pensioners or fixed incomes)

## Major options for structural reform to standard tariffs

- There are four basic reform options available given current metering constraints:
  - Fine tuning of the current tariff structure adjusting the balance between fixed and variable components
  - Combination of seasonal and increasing block tariff charging a premium for peak summer energy consumption above a specified threshold
  - Increasing Block Tariff charging a premium for energy consumption above a specified threshold
  - Seasonal Tariff charging a premium for energy consumption during the peak summer period

## Major new tariff options

- Integral is investigating the possible introduction of a range of new tariff options, including:
  - Time of Use Tariffs Seasonal summer ToU Tariff: involves charging a summer premium for energy consumption during the daily peak period
  - Load Control Tariffs The Summer Saver Tariff: involves customer receiving a rebate or lower tariff to allow the network to cycle their air conditioners

## Other reforms under consideration

Option under consideration	Benefits to customers				
Wider use of demand-based tariffs	<ul> <li>A more efficient price signal</li> <li>Provide customers with better financial incentives to reduce maximum demand</li> </ul>				
Changes to the definition of peak and shoulder period	<ul> <li>A more efficient price signal</li> <li>Provide customers with a better financial incentive to mange their daily load profile</li> </ul>				
Better signalling of TUOS cost	A more efficient price signal form transmission perspective				

## **Direction on pricing structure - industrial customers**

- To comply with the Pricing Principles and Methodologies, Integral is obligated to, where practicable, preserve the economic signals present in the structure of TUoS charges
- To meet this obligation, Integral is investigating adopting a 10 MW threshold for site-specific DUOS and TUOS charges
  - This proposal will lead to 17 customers on individually calculated tariffs
- Integral is committed to:
  - Consulting with the affected customers ahead of price change
  - Ensure appropriate transition arrangements are established with customers
  - Working with customers on demand management opportunities
  - Providing customers with a clear indication of future price path

## Integral's demand management strategy/approach

- Integral's demand management strategy aims:
  - To cost effectively reduce demand to defer/avoid network investment
  - To work with customers to identify opportunities for demand reduction
  - To target large electricity users, particularly in areas where network is constrained
  - To investigate the development of innovative and more efficient network tariffs

## Seven Hills Industrial Area - a case study of Integral working with industrial customers

- Seven Hills Zone Substation reached capacity of its transmission feeders in 1998
- Integral negotiated with a major electricity user that operated two large induction furnaces
- Customer accepted an offer of payment per kVA hour for reduction in demand of between 2.5 and 4 MVA on request
- Agreement has assisted in the deferment of the construction of a new substation

### Outcome:

- Customer received the benefit of financial compensation for demand reduction
- Integral received the benefit of cost-effectively deferring capital expenditure

## **Further research**

- Integral understands that there is not necessarily a direct correlation between customer's consumption and their ability to pay
- Integral intends to undertake detailed research and analysis of the tariff impacts under an Increasing Block Tariff structure, particularly on the potential correlation between:
  - High consumption;
  - > Air conditioning use(and contribution to peak demand)
  - The number of consumption threshold(s)
  - > The pricing level
- Potential time of use metering trials

## Indicative real retail tariff impacts - domestic

Consumption (kWh)	03/04 Total Bill (Real)	Indicative 04/05 Total Bill (Real)	Di	fference (\$)	Real Difference (%)				
Existing Tariff Structure									
4000	\$522.13	\$545.82	\$	23.70	4.5%				
7500	\$904.04	\$948.48	\$	44.43	4.9%				
12000	\$1,395.08	\$1,466.17	\$	71.09	5.1%				
Increasing Block Tariff									
4000	\$522.13	\$525.47	\$	3.35	0.6%				
7500	\$904.04	\$951.08	\$	47.03	5.2%				
12000	\$1,395.08	\$1,519.25	\$	124.16	8.9%				
Seasonal Tariff Structure									
4000	\$522.13	\$541.78	\$	19.65	3.8%				
7500	\$904.04	\$940.89	\$	36.84	4.1%				
12000	\$1,395.08	\$1,454.03	\$	58.95	4.2%				

\* based on:

- Integral's indicative DUOS tariff proposal; Retail Margin & TUOS component increases by CPI

- Seasonal Tariff - Approx. 15% Summer consumption. Note: Tariff Impact varies depending on ratio of summer energy use

- Increasing Block Tariff - 5000 kWh pa 2nd Block threshold

## **Equity considerations**

- Integrated and proactive support program provide a range of customised solutions to assist customers, including;
  - > Tailored payment plan
  - Bill smoothed payment plan
  - Centrepay
  - Energy advice
  - > Trial of prepayment meters

## Indicative real retail tariff impacts - general supply

### All customers on the non-ToU general supply tariff

Consumption (kWh)	03	3/04 Total Bill (Real)	In T	dicative 04/05 otal Bill (Real)	D	ifference (\$)	Real Difference (%)		
Existing Tariff Structure									
5000	\$	659.51	\$	684.01	\$	24.50	3.7%		
16000	\$	1,804.25	\$	1,882.64	\$	78.39	4.3%		
80000	\$	8,464.55	\$	8,856.49	\$	391.93	4.6%		
Increasing Block Tariff									
5000	\$	659.51	\$	663.30	\$	3.78	0.6%		
16000	\$	1,804.25	\$	1,832.33	\$	28.08	1.6%		
80000	\$	8,464.55	\$	8,849.69	\$	385.14	4.5%		
Seasonal Tariff Structure									
5000	\$	659.51	\$	682.08	\$	22.57	3.4%		
16000	\$	1,804.25	\$	1,876.48	\$	72.23	4.0%		
80000	\$	8,464.55	\$	8,825.68	\$	361.13	4.3%		

## Summary

- Price increases are required to deliver network strategy to meet customers expectations
- Tariff reform is required to establish a more efficient and equitable pricing structure
- Further research and consultation are required to ensure that various customers' issues are properly addressed