

# Electricity networks reporting manual – Incident reporting

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## Amendment record

| Issue                            | Date issued              | Amendments made   |
|----------------------------------|--------------------------|---|
| ENRM first issue up to version 4 | June 2016 to<br>May 2017 | See previous issues for related amendments.   |
| ENRM – Incident reporting        | October 2017             | Separate Reporting Manuals published for reporting requirements.  |
|                                  |                          | Inserting Chapter 1 – The purpose and status of this reporting manual.  |
|                                  |                          | Minor wording changes to improve clarity.   |
|                                  |                          | Addition to description of escalation factors, footnote 6.  |
|                                  |                          | Addition of section 2.1.5 on confidential information.  |
| ENRM - Incident                  | April 2018               | Inserting sign-off requirements on reports.   |
| reporting                        |                          | Inserting section on extensions to reporting deadlines.  Minor formatting improvements.   |
| ENRM – Incident reporting        | December<br>2018         | Requirement to report Category 5 Near misses has been removed. Changes to Table A.1 and clarification of some definitions.  |
| ENRM – Incident reporting        | March 2019               | Inserted requirements for immediate reporting of serious breaches of Environmental Code of Practice and extended the date for providing detailed information about the breach from 5 business days to 30 calendar days. |
| ENRM – Incident                  | November                 | Removed references to reporting through the OSIRIS  |
| reporting                        | 2019                     | online reporting portal.  |

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## 1 The purpose and status of this reporting manual

This Reporting Manual and other Reporting Manuals are issued by IPART. IPART will review and amend these Reporting Manuals from time to time.

Licence conditions for the licensed Electricity Network Operators (ENOs) require that the licence holder complies with any Reporting Manuals issued by the Tribunal. Although no regulatory requirement to comply with a Reporting Manual exists for non-licensed ENOs, IPART expects that all ENOs will comply with the Reporting Manuals where applicable to their specific reporting obligations. Each document may not apply to all ENOs, and this is specified where relevant.

The reporting requirements specified in these Reporting Manuals do not replace any requirements identified in licence conditions, legislation, statutory instruments or codes that apply to ENOs. Compliance with Reporting Manuals is required in addition to, not in substitution for, compliance with other applicable obligations.

The information gathered through the reporting arrangements outlined in this document will allow IPART to:

- determine whether ENOs are consistently and effectively meeting statutory obligations,
- identify immediate risks and long term trends, and
- identify trends that signify emerging issues across the industry with a view to developing safety measures or supporting industry safety initiatives where appropriate.

A review of the reporting requirements will be conducted periodically to accommodate any changes to statutory requirements and licence conditions.

IPART has also issued Audit Guidelines to guide networks operators on how to maintain compliance with their obligations.

## 2 Incident reporting

NSW ENOs have reporting obligations under the *Electricity Supply Act 1995* (NSW) (ES Act) in relation to serious electricity works accidents. Additional, but similar, obligations exist under the licence conditions for transmission operators (TOs) and distribution network service providers (DNSPs) imposed by the Minister for Resources and Energy. TransGrid, Ausgrid and Endeavour Energy also have obligations under the *NSW Code of Practice for Authorised Network Operators* to report any serious breaches of the code.

The incident reporting requirements identified in this reporting manual replace the Significant Electricity Network Incidents<sup>1</sup> reporting requirements that previously applied to ENOs under the ES Act. This manual describes the form in which ENOs are to report major network incidents.

The data collected will be used to monitor the safety and reliability of networks and the effectiveness of network operators' safety management systems. Data collected through incident reporting may be shared with SafeWork NSW to facilitate a collaborative regulatory response, unless the ENO claims, and IPART assesses, the information to be confidential and such sharing is not required, or expressly authorised, by law (see section 2.1.5).

The full reporting requirements outlined in this document apply to:

- Ausgrid
- Endeavour Energy
- Essential Energy, and
- TransGrid.

The following ENOs are required under the ES Act to report Serious Electricity Works Accidents (SEWAs) that occur on their electricity networks within NSW. However, IPART expects these ENOs to comply with all the incident reporting requirements identified in this chapter.

- Sydney Trains
- Metro Trains Sydney
- Directlink
- Lord Howe Island Board
- ActewAGL Distribution (ACT)
- Ausnet Services (Victoria)
- PowerCor (Victoria)
- Energy Queensland<sup>2</sup> (Queensland).

<sup>1</sup> Issued by the NSW Department of Trade & Investment (now NSW Department of Industry).

Energy Queensland was formed following the merger of Ergon Energy and Energex, in 2016.

#### 2.1 Timing and lodgement

Incident reports are to be submitted on an occurrence basis. Depending on the category of incident, reports may be staged to accommodate the investigation process. The notification and reporting requirements for each category of incident are summarised in Table 2.1 below.

Table 2.1 Notification and reporting requirements for incident categories

| Cate        | gory                   | Notification of<br>SEWAs to<br>SafeWork<br>NSW | SEWA Site disturbance<br>permission request to<br>SafeWork NSW | Stage 1<br>report | Stage 2<br>report | Stage 3 report |
|-------------|------------------------|--|--|-------------------|-------------------|----------------|
|             | lajor<br>cident        | ✓  | ✓  | ✓                 | ✓                 | ✓              |
| 2. In       | cident                 | ✓  | ✓  | ✓                 | ✓                 | ✓              |
| 3. Of<br>SE | ther<br>EWAs           | хa   | ✓  | √a                | ×                 | ×              |
|             | ignificant<br>ear miss | ×  | ×  | ✓                 | √b                | ✓              |

a The stage 1 report to IPART meets the notification requirement for category 3 incidents

A detailed description of the reporting timeframe and staging requirements for the submission of incident reports are in the reporting matrix in Appendix A.

#### 2.1.1 Notification of SEWAs

IPART has developed a cooperative arrangement with SafeWork NSW for it to receive notifications of Category 1 and 2 SEWAs on IPART's behalf. ENOs are to provide notification of these SEWAs by contacting SafeWork NSW on 13 10 50. Where SafeWork NSW has been notified of a Category 1 or 2 SEWA, there is no requirement to contact IPART. Notification for Category 3 SEWAs is made by emailing details to EnergyIncidents@ipart.nsw.gov.au. IPART has developed an incident reporting template for this purpose.

#### 2.1.2 Obtaining Permission to disturb the site of a SEWA

As part of the arrangement with SafeWork NSW, it will receive and process requests for site disturbance under the ES Act on IPART's behalf.

The obligation to obtain site disturbance permission applies to anyone that seeks to disturb or interfere with the site of a SEWA for any reason other than to make it safe, or before the site has been inspected by an appointed inspector. This request may be made to SafeWork NSW concurrently with the notification of a SEWA and any notification that may be required under the *Work Health and Safety Act 2011* (NSW).

Call 13 10 50 to contact a SafeWork NSW inspector to seek site disturbance permission.

b Stage 1 and stage 2 reports are combined with a due date of 30 days after the incident for category 4 incidents

An inspector appointed under the ES Act may grant permission to disturb the site over the phone, or may decide an inspection is required prior to granting permission.

#### 2.1.3 Submitting reports

Incident reports by TransGrid, Ausgrid, Endeavour Energy and Essential Energy should be submitted by emailing details to energy incidents@ipart.nsw.gov.au using the IPART incident reporting template.

These staged reports are to be delivered to IPART in accordance with section 2.4.

It is the ENO's responsibility to delegate to the appropriate officers the authority to approve the submission of, or request the deletion of, incident reports.

#### 2.1.4 Irrelevance of legal professional privilege to compliance with the requirements of this manual

Legal professional privilege protects certain confidential communications or the contents of certain confidential documents from being compulsorily disclosed if the communication or document was made or prepared for the dominant purpose of either:

- a lawyer providing legal advice to a client, or
- a client being provided with legal services relating to legal proceedings.

Reports required to be submitted under this manual are to be prepared specifically for the purpose of meeting the requirements of this manual. By definition, reports prepared for the purposes of meeting the requirements of this manual will not be subject to legal professional privilege.

#### 2.1.5 **Extensions to reporting timeframes**

For all stages of reporting (refer sections 2.4.1 to 2.4.3) the network operator may seek an extension where the facts around an incident are unclear or unknown, or the incident may reasonably be expected to result in legal proceedings. The network operator should provide a statement to that effect to IPART before the due date of the report including:

- the reasons why the applicable time frame for that reporting stage cannot be met
- a request for an extension to submit the report for that stage, and
- an estimate as to when the network operator expects to complete and submit the report to IPART.

IPART recommends that network operators submit any extension requests well in advance of the due date to ensure that IPART can consider the request and make a decision on a case by case basis. As a guide, we recommend the network operators submit any requests for extensions for stage 3 reports at least two weeks before the due date of the report.

#### 2.1.6 Confidential information

Any information which an ENO claims, and IPART assesses, to be confidential will be held by IPART and not shared with government agencies except as required, or expressly authorised, by law.<sup>3</sup>

When providing an incident report, an ENO must clearly identify any parts of the report that it claims are confidential.

#### 2.2 Incident definitions

Four event categories have been established for incident and near miss reporting. This allows for each event to be categorised, with sufficient information for each to be submitted within an appropriate timeframe. These event categories are listed below:

- 1. major incident
- 2. incident
- 3. serious electricity works accident other, and
- 4. significant near miss.

Definitions and reporting requirements for each category have been provided in the reporting matrix in Appendix A.

These events shall be notified to IPART where electricity works are involved.

Electricity works are defined in the ES Act and mean any electricity power lines or associated equipment or electricity structures that form part of a transmission or distribution system. For the purposes of this reporting manual, this should also include extensions to the existing network (excluding private mains), replacement of existing assets, assets in the process of being decommissioned and assets in the process of being commissioned (Greenfield sites).

For extensions to existing assets and work on Greenfield sites and sites where assets are being decommissioned, IPART only requires reporting of incidents relating to the following activities:

- installation, testing, operation, commissioning or decommissioning of primary or secondary electrical plant
- installation, testing, operation, commissioning or decommissioning of overhead conductors, busbars, insulators and underground cables
- erection, dismantling or removal of any pole, tower or structure that is intended to support overhead conductors or busbars, and
- excavation or backfilling of any trench, hole or pit intended for the installation, jointing or termination of electrical cables.

<sup>&</sup>lt;sup>3</sup> See, for example, section 63V of the ES Act.

The reporting matrix in Appendix A provides the relevant criteria for reporting incidents impacting the following classifications:

- people safety of workers undertaking work on or near the network and safety of members of the public
- property of third parties, and
- reliability of the network.

Where an incident impacts on two or more of the above classifications, reporting requirements will be informed by the classification with the worst case severity, where category 1 is the most severe and category 4 is the least severe.

#### 2.2.1 Non-reportable incidents

The following incidents are not reportable to IPART:

- Electric shocks from static discharge.
- Electric shocks from defibrillators (this is an incident recovery action not an incident mechanism).
- ▼ Electric shocks where the system is operating nominally at extra-low voltage (note that incidents where the shock is at extra-low voltage level, but the nominal system voltage is greater than extra-low voltage, are still reportable).
- Incidents involving DC rail traction systems that are reportable to the Office of the National Rail Safety Regulator.
- ▼ Electric shocks from electrical installations, except as identified in Table A.1. These incidents are regarded as customer shocks.

#### 2.3 Incident mechanism

Incidents are to be reported based on the event, sometimes referred to as the 'mechanism of incident', by which the incident occurred. To allow consistent entry of data, event classifications will be based upon the *Type of Occurrence Classification System 3<sup>rd</sup> Edition*, section F 'Mechanism of incident classification' published by the Australian Safety and Compensation Council in 2008. A summary of these events is provided in Appendix B.

#### 2.4 Incident reporting stages

The reporting process has been designed to deliver timely reporting of an incident in a staged manner without compromising the ENOs ability to investigate and respond to the incident. Depending on the event category, up to three stages may apply to an incident report. Only the more significant events require reports at all three stages.

#### 2.4.1 Stage 1 – Initial report

The initial report of an incident outlines the basic information regarding the event.

Details required at the initial stage are:

- A description of the event:
  - Where the incident occurred.
  - When the incident occurred.
  - Initial indication of incident mechanism.
  - Initial indication of incident extent.
- Details of the person submitting the Stage 1 report.
- Where the incident has been identified as a SEWA and notified to SafeWork, an incident notification number should be provided.

#### 2.4.2 Stage 2 – Interim Report

The interim report stage allows the submission of factual information regarding the event.

Note that where actual details are yet to be confirmed, a best estimate should be used to populate data. Information can be revised when more accurate data becomes available, with notification to IPART.

The details required at the interim report stage are:

- General description of the geography and topography relating to the incident.
- Environmental conditions at time of incident including:
  - temperature
  - rainfall
  - visibility, and
  - wind.
- ▼ Whether the incident site is bushfire prone.
- Network assets related to the incident.
- Consequence of incident:
  - People:
    - i) Identify who was affected, where this information is available.
    - ii) Specify whether they were network operator workers, contractors, accredited service provider (ASP) workers, public workers or members of the public.
    - iii) Contact details of affected persons, where this information is available.
    - iv) Extent of injury.
    - v) Treatment details.
  - Property:
    - i) Value of damage.
    - ii) Area burnt by network initiated fire.
    - iii) Environmental, cultural and heritage impact of incident.
  - Reliability:

- i) Total outage duration (the amount of time in minutes that electricity supply was unavailable during an outage). For a Major Event Day (MED), the total outage duration refers to the highest customer minute impact (SAIDI) outage related to the MED.
- ii) Calculated system average interruption duration index (SAIDI), system average interruption frequency index (SAIFI) and customer average interruption duration index (CAIDI) impacts.
- Incident management/recovery steps and resource utilisation.4

#### 2.4.3 Stage 3 - Final Report

The final report stage is where all the details surrounding the event and subsequent investigations, including causal information and management review outcomes, will be submitted. This stage is used to demonstrate that the ENO has responded to an incident in accordance with section 4.5.2 of Australian Standard AS 5577. Sufficient detail must be submitted to allow IPART to determine if the requirements of section 4.5.2 have been adhered to, and a full understanding of the incident and the ENO's response can be achieved without inferences being drawn or clarifications being sought.

The details required at the final report stage are:

- Investigating the incident Identifying the cause of the incident (descriptive text and a list of causal factors).
  - Network operators should provide a description of the factors and events that have led to the occurrence of the reported incident and to the outcome of the incident.
  - The causal factors are to be identified from the list in Appendix C.
- ▼ Investigating the incident Identifying the escalation factors<sup>5</sup> and how they escalated the incidents.
  - Network operators should provide a description of any escalation factors that have contributed to the failure of a preventative or mitigative control relating to the incident. For example, weather or environmental conditions.
  - Escalation factors can also be selected from the list in Appendix C.
- Investigating the incident Network operators should identify any controls that were in place to prevent the event from occurring and describe why they did not work as expected.
  - Preventative controls that were ineffective a description of all the controls designed to prevent the event from occurring and why they did not work as expected.

Note that incident management/recovery steps are part of incident management controls and should be distinguished from corrective and preventative actions. Corrective and preventative actions are determined through the risk assessment process before or after an incident while incident management/recovery steps are taken during an incident.

Escalation factors are factors external to the incident which have contributed to the failure of a preventative or mitigative control. For example, these factors may have contributed to the escalation of a significant near miss (category 4) to an incident (category 1, 2 and 3), and/or have contributed to the escalation in an injury's severity (e.g. from a category 2 incident to a category 1 incident, or increased the severity of an injury within a single incident classification category).

- Mitigative controls that were ineffective a description of all the controls designed to mitigate the outcome of the event that failed to achieve that outcome and an explanation of why they did not work as expected.
- Management response network operators should provide details of the analysis and decisions undertaken to identify preventative or mitigative actions to be adopted by the network operator.
  - Details of all control options that have been identified to correct any gaps identified within the Electricity Network Safety Management Systems (ENSMS), and to prevent any repeat incidents of the same nature.
  - Details of the assessment of each identified control option to determine whether
    it is able to, as far as reasonably practicable, eliminate or mitigate an identified
    risk.
  - Details of the assessment of each identified control option to determine whether
    it is appropriate and commensurate to the identified risk (ie, explain how the
    control does or does not address the risk).
- An outline of how the ENO's management has responded to the incident investigation and outcomes, including:
  - Which control options have been approved or agreed upon.
  - An explanation of why these control options have been approved or agreed upon.
  - Estimates on when the control option will be implemented (ie, include specific calendar dates for milestones and completion).

Specific requirements are included in the reporting matrix in Appendix A.

## 3 Reporting on compliance with the NSW Code of Practice for Authorised Network Operators

This chapter of the reporting manual applies to Authorised Network Operators (ANOs) only. The Authorised Network Operators are TransGrid, Ausgrid and Endeavour Energy.

ANOs are required to comply with Part 5 of the *Environmental Planning and Assessment Act* 1979 (NSW) (EP&A Act). The *NSW Code of Practice for Authorised Network Operators* (Code)<sup>6</sup>, issued by the Department of Planning and Environment, refers to some, but not all, of the obligations under Part 5 of the EP&A Act. The Code has been developed by the Department of Planning & Environment to ensure assessments made under Part 5 of the EP&A Act, where the ANO is the determining authority, are conducted appropriately.

IPART is responsible for monitoring and enforcing compliance with the Code. This chapter of the reporting manual outlines reporting requirements to allow IPART to hold the ANOs accountable against their obligations under the Code. This is in addition to, not in substitution of, any other obligations under the EP&A Act, or any other legislation, statutory instrument, licence condition or applicable code.

ANOs must provide a report on any breaches of the Code along with other reporting requirements on Environment Impact Assessments (EIAs) for the preceding financial year to IPART as part of their annual compliance report. Please refer to IPART's *Electricity networks reporting manual - Annual compliance reporting* for further details.

#### 3.1 Immediate reporting of a breach of the Code

An ANO is required to report a serious breach of the Code to IPART as soon as reasonably practicable after the ANO becomes aware of the breach. A serious breach includes a breach which has, or is likely to have, a material adverse impact on the environment.

#### How to notify us of a breach of the Code

Immediate notification takes the form of a telephone call to the *Director* ((02) 9290 8412) or the *Executive Director* ((02) 9113 7704) of Regulation and Compliance at IPART. This is to be followed by written confirmation to IPART's Chief Executive Officer from the Chief Executive Officer (or equivalent) of the ANO concerned within 30 calendar days. The notification must include:

- the extent and nature of the non-compliance (including whether and how many customers and/or other licence holders have been affected)
- reasons for non-compliance
- actions taken to rectify the breach and to prevent it reoccurring, and

<sup>6</sup> Issued under clause 244K of the Environmental Planning and Assessment Regulation 2000 (NSW).

actual or anticipated date of full compliance.

# **Appendices**

## A Incident reporting matrix

#### A.1 Introduction

The definitions of reportable events in Table A.1 below apply to the following situations:

- incidents or near misses involving network operator employees and contractors relating to bushfire risk management work within private electrical installations, or
- Where *electricity works* are involved, 7 ie, any electricity power lines or associated equipment or electricity structures that form part of a transmission or distribution system 8 (also known within industry as electrical mains and apparatus). For the purposes of this reporting manual, *electricity works* also includes extensions to the existing network (excluding private mains), replacement of existing assets, assets in the process of being decommissioned and assets in the process of being commissioned (Greenfield sites). Note that for extensions to existing assets and work on Greenfield sites and sites where assets are being decommissioned, IPART only requires reporting of incidents relating to the following activities:
  - installation, testing, operation, commissioning or decommissioning of primary or secondary electrical plant
  - installation, testing, operation, commissioning or decommissioning of overhead conductors, busbars, insulators and underground cables
  - erection, dismantling or removal of any pole, tower or structure that is intended to support overhead conductors or busbars, and
  - excavation or backfilling of any trench, hole or pit intended for the installation, jointing or termination of electrical cables.

The term "Serious Electricity Works Accident" (SEWA) used in Table A.1 below has the meaning given in the ES Act. That is, it is an accident:

- ▼ in which electricity works are involved, and
- as a consequence of which a person dies or suffers permanent disability, is hospitalised, receives treatment from a healthcare professional or is unable to attend work for any period of time.

Shocks from electrical installations, except where identified in the table below, are not reportable to IPART as a SEWA, however they may be reportable to the Office of Fair Trading as Serious Electrical Accidents under the *Electricity (Consumer Safety) Act* 2004 (NSW).

The term *electricity works are involved* refers to where the involvement of the electricity works has played a role in the occurrence or outcome of an incident.

<sup>8</sup> As defined in the ES Act.

Table A.1 **Incident Reporting Matrix** 

| Category           | Notification/Report timeframe; information required  | People – to both workers and members of public   | Property - third party <sup>a</sup>   | Reliability and power quality  |
|--------------------|--|--|---|--|
| 1. Major Incidentb | Notification to the Minister's office Within 24 hours for all Major Incidents.c  Notification of SEWAs to SafeWork As soon as possible but within 24 hours.c Also see Note d regarding fatality or serious injury or illness notification under the Work Health and Safety Act 2011 (NSW) (WHS Act).  Notification to IPART Within 24 hours for fires which are reportable as major incidents.c  For all major incidents Stage 1 report to IPART: ▼ as soon as practicable after becoming aware − no later than 2 business days.e  Stage 2 report to IPART: ▼ no later than 14 calendar days.e | SEWAs, or events rising from bushfire risk management work being undertaken on private overhead electricity lines 9, where there is significant injury to a person/s, resulting in:  ▼ fatality ▼ permanent disability ▼ permanent life changing injuries, or ▼ life threatening injuries.  Excludes motor vehicle accidents on dedicated roadways or private property defined in Category 3 − Other SEWAs.  Also see Note d regarding fatality or serious injury or illness notification under the WHS Act. | Significant loss of property – damage >\$500,000  or  Fires which have burnt an area >10ha and where the Commissioner has taken charge under s44 of the <i>Rural Fires Act 1997</i> (NSW), and the network operator has reasonable suspicion that the cause of the fire may have been from electricity works. | Widespread supply interruption All Network Operators  ▼ Where a state of emergency has been declared under the State Emergency and Rescue Management Act 1989 (NSW) due to the impact of an outageh, or the cause of the state of emergency places the network at risk of loss of supply/failure.  ▼ The network operator has classified it as a significant outage (as part of their ENSMS or incident management system) due to adverse impact or disruption to the community.  ▼ Where a reliability or power quality issue resulted in a disruption, for greater than 2 hours, to the normal functioning of significant community infrastructure such as: 9  - Peer group A1, A2, A3 and B hospitals.i  - Road tunnels on motorways that have emergency evacuation systems.j  - Rail and air transport systems where travel is affected. |

| Category    | Notification/Report timeframe; information required   | People – to both workers and members of public  | Property - third party <sup>a</sup>     | Reliability and power quality   |
|-------------|---|---|---|---|
|             | Stage 3 report to IPART: ▼ no later than 90 calendar days.e,f   |   |   | <ul> <li>Events and buildings where greater than 5000 people could be affected by an outage.</li> <li>Other community infrastructure determined by the network operator to be of National, State or Regional significance.</li> </ul> |
|             |   |   |   | Distribution  ▼ > 5000 customers for > 4 hours.   |
|             |   |   |   | Transmission  ▼ An interruption amounting to >0.25 System Minutes.k   |
|             |   |   |   | System Minutes is to be calculated in accordance with the loss of supply event frequency parameter applicable to the transmission operator in terms of the current AER STPIS determination.   |
| 2. Incident | Notification of SEWAs to SafeWork  ▼ As soon as possible but within 24 hours.  ▼ Also see Note <b>d</b> regarding fatality or serious injury or illness notification under the WHS Act. | Serious Electricity Works Accident – injury that does not meet the criteria for a Category 1 – major incident, but leads to a person/s:  • being hospitalised (where hospitalised means 'is admitted as an in-patient'), or | Loss of property – damage >\$100,000 or | All Network Operators  ▼ An outage that has contributed to the declaration of, or resulted from, a Major Event Day (MED). Note that all outages related to a declared MED will be regarded as a single incident.                      |

| Category                 | Notification/Report timeframe; information required   | People – to both workers and members of public  | Property - third party <sup>a</sup>  | Reliability and power quality  |
|--------------------------|---|---|--|--|
|                          | Stage 1 report to IPART:  ▼ as soon as practicable after becoming aware – no later than 2 business days.  Stage 2 report to IPART:  ▼ no later than 14 calendar days.  Stage 3 report to IPART:  ▼ no later than 90 calendar days.  •,f | <ul> <li>▼ receiving treatment from a health care professional and is unable to attend work for a full shift or more (this does not include the shift during which the incident occurred).</li> <li>Excludes motor vehicle accidents on dedicated roadways or private property defined in Category 3 – Other SEWAs.</li> <li>(Also see Note d regarding fatality or serious injury or illness notification under the WHS Act).</li> </ul> | Fires for which the Commissioner has not taken charge under s44 of the <i>Rural Fires Act 1997</i> (NSW), but have burnt an area >10ha and where the network operator has reasonable suspicion that the cause of the fire may have been from the electricity network  or  Fires that have impacted on environmentally sensitive areas, cultural or heritage sites. | Distribution N/A (addressed by quarterly licence compliance reporting).  Transmission ▼ An interruption amounting to >0.05 System Minutes.k  System Minutes is to be calculated in accordance with the loss of supply event frequency parameter applicable to the transmission operator's current AER STPIS determination. |
| 3. Other SEWAs           | Report to IPART  Stage 1 report no later than 7 (calendar) days  Note: the Stage 1 report to IPART meets the notification requirement for category 3 incidents.   | SEWAs that do not meet a category 1 or category 2 incident, including motor vehicle accidents on dedicated roadways or private property (eg, vehicle impact to pole) where electricity did not contribute to the fatality/injury.   | N/A  | N/A  |
| 4. Significant Near Miss | Combined Stage 1 and Stage 2 report to IPART:  ▼ no later than 30 calendar days.e  Stage 3 report to IPART:  ▼ no later than 90 days.e,f  | <ul> <li>Electric shock or electrical burns originating from network assets where there has been no medical treatment, or only diagnostic monitoring has been carried out eg, ECG.</li> <li>Unintended exposure to any arc flash where there has been no medical treatment.9</li> <li>Reverse polarity that has resulted from work carried out</li> </ul>   | ▼ Electric shock or electrical burns originating from network assets that cause fatalities only to household pets.   | N/A  |

| Category | Notification/Report timeframe; information required | People – to both workers and members of public   | Property - third party <sup>a</sup> | Reliability and power quality |
|----------|---|--|-------------------------------------|-------------------------------|
|          |   | by a network operator's<br>employee or contractor, or by<br>an ASP.  |                                     |                               |
|          |   | Defective neutral connection<br>that has resulted from work<br>carried out, within the last 12<br>months, by network operator's<br>employee or contractor, or by<br>an ASP.  |                                     |                               |
|          |   | High voltage into low voltage<br>(high voltage injection or high<br>low intermix), except where the<br>incident is related to a major<br>event on a declared major<br>event day.   |                                     |                               |
|          |   | <ul> <li>Unintended contact with<br/>energised network asset by<br/>network operator's employee<br/>or contractor.</li> </ul>  |                                     |                               |
|          |   | <ul> <li>Breach of safe approach<br/>distance by network operator's<br/>employee or contractor.</li> </ul>   |                                     |                               |
|          |   | Inadvertent energisation of<br>network assets resulting from<br>switching and operating errors,<br>equipment failure, operation of<br>assets by an unauthorised<br>person, connection to an<br>alternate source of supply<br>(customer generator) etc. |                                     |                               |

**a** Third party property damage is defined as property damage that is not loss or damage to a network's own assets.

**b** Major incidents are regarded as 'High Level Severity' for the purpose of Licence Conditions for Distribution Network Service Providers.

**c** Or as soon as reasonably possible after becoming aware of the incident.

d Section 38 of the *Work Health and Safety Act 2011* (NSW) (WHS Act) requires that incidents that involve a worker or workplace resulting in a fatality or a serious injury or illness of a person, as defined by section 36 of the WHS Act, are notifiable to SafeWork NSW. Where these incidents involve electricity works they are also to be notified to IPART as an Incident or Major Incident as applicable. In practice these incidents are likely to meet the definition of a Serious Electricity Works Accident. For reference, serious injury or illnesses that are notifiable include where immediate treatment is required as an in-patient in a hospital, or is required for:

- the amputation of any part of his or her body
- a serious head injury
- a serious eye injury
- a serious burn
- the separation of his or her skin from an underlying tissue (such as degloving or scalping)
- a spinal injury
- the loss of a bodily function
- serious lacerations, or
- where medical treatment has been provided within 48 hours of exposure to a substance.

<sup>e</sup> Where the network operator can clearly demonstrate that it was not immediately aware of the incident, the reporting timeframes apply from the time that it became aware of the incident, provided that it continues to comply with the requirement of the *Electricity Supply Act 1995* (section 63R) which requires that notice of a serious electrical works accident is given within 7 days.

- f Where a network operator considers a 90 day reporting date is not achievable it may apply for an extension.
- 9 When this type of incident occurs, and if there is uncertainty about the need to report, the network operator can discuss this with IPART.
- h Includes loss of a single phase or an unintentional and sustained under voltage which would affect the ability of customers to operate their plant, machinery or appliances.
- i As identified in the Bureau of Health Information Hospital Quarterly Activity and performance in NSW public hospitals, October to December 2015.
- J Motorways are roads designated with an 'M' prefix as per the Roads and Maritime Services (www.rms.nsw.gov.au/roadnumbers).
- k Due to the unique nature of the DirectLink network, it is not required to report on reliability incidents.
- 1 Where treatment is 'any medical procedure, other than diagnostic medicine' and health care professional is defined in the ES Act.

#### References/Definitions:

ASP Accredited Service Provider as per Part 3 of the Electricity Supply (Safety & Network Management) Regulation 2014 (NSW).

Customer installation events not associated with network assets are not to be reported.

HV injection High voltage to low voltage. May also be referred to as HV LV intermix.

Motor Vehicle Is defined as all public road vehicles including plant and equipment packed up for travel (ie, plant and equipment travelling on a public road to or from

worksite).

Network Employee/network contractor Includes all classes of authorised persons (network employee and network contractor). Accredited Service Provider employees are not included.

OH Overhead.
UG Underground.

### B Event classifications

The event classification allows for consistent reporting of event types associated with incidents and near misses. Each classification has been assigned a code as described by the *Type of Occurrence Classification System 3<sup>rd</sup> Edition*,9 section F 'Mechanism of incident classification' published by the Australian Safety and Compensation Council in 2008. The event codes and associated classifications have been summarized below.

Table B.1 Event classification table

| Code           | Descriptor  |
|----------------|---|
| GROUP 0        | FALLS, TRIPS AND SLIPS OF A PERSON  |
| 01             | Falls from a height   |
| 02             | Falls on the same level   |
| 03             | Stepping, kneeling or sitting on objects  |
| GROUP 1        | HITTING OBJECTS WITH A PART OF THE BODY   |
| 11             | Hitting stationary objects  |
| 12             | Hitting moving objects  |
| 13             | Rubbing and chafing   |
| GROUP 2        | BEING HIT BY MOVING OBJECTS   |
| 21             | Being hit by falling objects  |
| 22             | Being bitten by an animal   |
| 23             | Being hit by an animal  |
| 24             | Being hit by a person accidentally  |
| 25             | Being trapped by moving machinery or equipment                                      |
| 26             | Being trapped between stationary and moving objects                                 |
| 27             | Exposure to mechanical vibration  |
| 28             | Being hit by moving objects   |
| 29             | Being assaulted by a person or persons  |
| GROUP 3        | SOUND AND PRESSURE  |
| 31             | Exposure to single, sudden sound  |
| 32             | Long-term exposure to sounds  |
| 38             | Explosion   |
| 39             | Other variations in pressure  |
| <b>GROUP 4</b> | BODY STRESSING  |
| 41             | Muscular stress while lifting, carrying, or putting down objects                    |
| 42             | Muscular stress while handling objects other than lifting, carrying or putting down |
| 43             | Muscular stress with no objects being handled                                       |
| 44             | Repetitive movement, low muscle loading   |

Australian Safety and Compensation Council Canberra, Type of Occurrence Classification System, Third Edition (Rev 2), May 2008.

| Code    | Descriptor   |
|---------|--|
| GROUP 5 | HEAT, ELECTRICITY AND OTHER ENVIRONMENTAL FACTORS                    |
| 51      | Contact with hot objects   |
| 52      | Contact with cold objects  |
| 53      | Exposure to environmental heat                                       |
| 54      | Exposure to environmental cold                                       |
| 55      | Exposure to non-ionising radiation                                   |
| 56      | Exposure to ionising radiation                                       |
| 57      | Contact with electricity   |
| 58      | Drowning/immersion   |
| 59      | Exposure to other and unspecified environmental factors              |
| GROUP 6 | CHEMICALS AND OTHER SUBSTANCES                                       |
| 61      | Single contact with chemical or substance                            |
| 62      | Long term contact with chemicals or substances                       |
| 63      | Insect and spider bites and stings                                   |
| 64      | Contact with poisonous parts of plant or marine life                 |
| 69      | Other and unspecified contact with chemical or substance             |
| GROUP 7 | BIOLOGICAL FACTORS   |
| 71      | Contact with, or exposure to, biological factors of non-human origin |
| 72      | Contact with, or exposure to, biological factors of human origin     |
| 79      | Contact with, or exposure to, biological factors of unknown origin   |
| GROUP 8 | MENTAL STRESS  |
| 81      | Exposure to a traumatic event  |
| 82      | Exposure to workplace or occupational violence                       |
| 84      | Work pressure  |
| 85      | Suicide or attempted suicide   |
| 86      | Other mental stress factors  |
| 87      | Work related harassment and/or workplace bullying                    |
| 88      | Other harassment   |
| GROUP 9 | VEHICLE INCIDENTS AND OTHER  |
| 91      | Slide or cave-in   |
| 92      | Vehicle incident   |
| 93      | Rollover   |
| 98      | Other and multiple mechanisms of incident                            |
| 99      | Unspecified mechanisms of incident                                   |

# C Incident reporting – classification of causal factors

The system of causal factor classifications provides a consistent approach to categorising the causal factors identified during the investigation of an incident. When reporting, each incident is to have its causal factor identified and classified to the most appropriate tier.

Table C.1 Classification of causal factors

| Tier 1 causal factor                 | Tier 2 causal factor          | Tier 3 causal factor   | Tier 4 causal factor |
|--------------------------------------|-------------------------------|------------------------|----------------------|
| Organisational and<br>System Factors | Hardware                      |                        |                      |
|                                      | Training                      |                        |                      |
|                                      | Organisation                  |                        |                      |
|                                      | Communication                 |                        |                      |
|                                      | Incompatible Goals            |                        |                      |
|                                      | Procedures                    |                        |                      |
|                                      | Maintenance<br>Management     | Maintenance regime     |                      |
|                                      |                               | Last maintained        |                      |
|                                      |                               | Last inspected         |                      |
|                                      | Technical/Asset<br>Management | Conductor clashing     |                      |
|                                      |                               | Design and maintenance |                      |
|                                      |                               | Lubrication            |                      |
|                                      |                               | Calibration            |                      |
|                                      |                               | Moisture ingress       |                      |
|                                      |                               | Incorrect design       |                      |
|                                      |                               | Age                    |                      |
|                                      |                               | Degradation            |                      |
|                                      |                               | Rot                    |                      |
|                                      |                               | Fungal body            |                      |
|                                      |                               | Fatigue                |                      |
|                                      |                               | Electrical             |                      |
|                                      |                               | Neutral fault          |                      |
|                                      |                               | Earth fault            |                      |
|                                      |                               | Induction              |                      |
|                                      |                               | HV injection           |                      |
|                                      |                               | Out of balance load    |                      |
|                                      |                               | Reverse polarity       |                      |
|                                      |                               | Failure                |                      |
|                                      |                               | Electrical breakdown   |                      |
|                                      |                               | Electrical overload    |                      |
|                                      |                               | Mechanical breakdown   |                      |

| Tier 1 causal factor                                | Tier 2 causal factor                      | Tier 3 causal factor                              | Tier 4 causal factor                        |
|---|---|---|---|
| Organisational and<br>System Factors<br>(continued) | Technical/Asset<br>Management (continued) | Mechanical overload                               |   |
|   |   | Mechanical vibration                              |   |
|   |   | Insulator   |   |
|   |   | Defective component                               |   |
|   | Design                                    |   |   |
|   | Risk Management                           |   |   |
|   | Management of Change                      |   |   |
|   | Contractor Management                     |   |   |
|   | Organisational Culture                    |   |   |
|   | Regulatory influence                      |   |   |
|   | Organisational Learning                   |   |   |
|   | Vehicle Management                        | Vehicle impact                                    | Pole  |
|   |   |   | Tower                                       |
|   |   |   | Conductor                                   |
|   |   |   | Pillar                                      |
|   |   |   | Substation                                  |
|   |   | Manned Aircraft impact                            | Pole  |
|   |   |   | Tower                                       |
|   |   |   | Conductor                                   |
|   |   |   | Overhead electricity network maps requested |
|   |   | Unmanned Aircraft impact                          |   |
|   |   | Boat impact – waterway crossing                   | Pole  |
|   |   |   | Tower                                       |
|   |   |   | Conductor – Overhead                        |
|   |   |   | Conductor – Submarine                       |
| Task and Environmental Conditions                   | Management Systems                        |   |   |
|   | Workplace/ Environment                    | Task planning / preparation / manning             |   |
|   |   | Hazard analysis / Job<br>Safety analysis / take 5 |   |
|   |   | Work procedures availability and suitability      |   |
|   |   | Permit to Work availability and suitability       |   |
|   |   | Abnormal operational situation / conditions       |   |
|   |   | Tools / equipment condition / availability        |   |

| Tier 1 causal factor                             | Tier 2 causal factor              | Tier 3 causal factor                          | Tier 4 causal factor |
|--|-----------------------------------|---|----------------------|
|  |                                   | Material availability and suitability         |                      |
| Task and Environmental<br>Conditions (continued) | Workplace/Environment (continued) | Equipment integrity                           |                      |
|  |                                   | Housekeeping                                  |                      |
|  |                                   | Environmental                                 | Weather conditions   |
|  |                                   |   | Lightning            |
|  |                                   |   | Precipitation        |
|  |                                   |   | Fire                 |
|  |                                   |   | Flood damage         |
|  |                                   |   | Wind                 |
|  |                                   |   | Humidity             |
|  |                                   |   | Climate              |
|  |                                   |   | Heat                 |
|  |                                   |   | Cold                 |
|  |                                   | Congestion / restriction / access             |                      |
|  |                                   | Routine / non-routine tasks                   |                      |
|  |                                   | Fire and explosion hazard                     |                      |
|  |                                   | Lighting                                      |                      |
|  |                                   | Equipment / material temperature / conditions |                      |
|  |                                   | Noise   |                      |
|  |                                   | Ventilations                                  |                      |
|  |                                   | Gas, dust or fumes                            |                      |
|  |                                   | Radiation                                     |                      |
|  |                                   | Chemical                                      |                      |
|  |                                   | Wildlife                                      | Bird (large wader)   |
|  |                                   |   | Bird (raptor)        |
|  |                                   |   | Bird (other)         |
|  |                                   |   | Bat                  |
|  |                                   |   | Reptile              |
|  |                                   |   | Possum (glider)      |
|  |                                   |   | Possum (other)       |
|  |                                   |   | Rodent               |
|  |                                   |   | Insect infestation   |
|  |                                   |   | Termites             |
|  |                                   |   | Other (specify)      |
|  |                                   | Tree  | Alive/dead           |
|  |                                   |   | Falling/blown        |
|  |                                   |   | Pruning/clearing     |
|  |                                   |   | Within clearances    |

| Tier 1 causal factor                          | Tier 2 causal factor               | Tier 3 causal factor              | Tier 4 causal factor  |
|---|------------------------------------|-----------------------------------|---|
|   |                                    | Location                          | Erosion   |
|   |                                    |                                   | Unstable soil   |
|   |                                    |                                   | Pollution   |
| Task and Environmental Conditions (continued) | Workplace/ Environment (continued) | Location (continued)              | Coastal proximity   |
|   |                                    | Surface gradient/conditions       |   |
|   |                                    | Community                         | Building structure Too close to no-go zone?   |
|   |                                    |                                   | No go zone (working too close) Overhead Underground/Submarine Cable plans (Dial before you dig) on site? Cable plans (Dial before you dig) request from network operator? |
|   |                                    |                                   | Switchyard  |
|   |                                    |                                   | Wilful act  |
|   |                                    |                                   | Vandalism   |
|   |                                    |                                   | Theft   |
|   |                                    |                                   | Terrorism   |
|   |                                    |                                   | Interference  |
|   |                                    |                                   | Unauthorised work   |
|   |                                    |                                   | Public  |
|   |                                    |                                   | Recreation  |
|   |                                    |                                   | Fishing   |
|   |                                    |                                   | Kites   |
|   |                                    |                                   | Helium (party) balloons   |
|   |                                    | Other factors                     |   |
|   | Human factor                       | Complacency/ motivation           |   |
|   |                                    | Drugs/alcohol influence           |   |
|   |                                    | Familiarity with task             |   |
|   |                                    | Fatigue                           |   |
|   |                                    | Situational awareness             |   |
|   |                                    | Time/productivity pressures       |   |
|   |                                    | Peer pressure/supervisory example |   |
|   |                                    | Physical capability               |   |
|   |                                    | Mental capability                 |   |
|   |                                    | Physical stress                   |   |
|   |                                    | Mental stress                     |   |

| Tier 1 causal factor                          | Tier 2 causal factor                           | Tier 3 causal factor                   | Tier 4 causal factor |
|---|--|--|----------------------|
|   |  | Confidence level                       |                      |
|   |  | Secondary goals                        |                      |
|   |  | Personal issues                        |                      |
| Task and Environmental Conditions (continued) | Human factor (continued)                       | Distraction/pre-<br>occupation         |                      |
|   |  | Experience/knowledge/s kill for task   |                      |
|   |  | Competency                             |                      |
|   |  | Behavioural beliefs (gains > risks)    |                      |
|   |  | Personality/attitude                   |                      |
|   |  | Poor communications                    |                      |
|   |  | Poor shift patterns & overtime working |                      |
|   |  | Passive tolerance of violations        |                      |
|   |  | Perceived licence to bend rules        |                      |
|   |  | Change of routines                     |                      |
|   |  | Reliance on undocumented knowledge     |                      |
|   |  | Training                               |                      |
|   |  | Other Human Factors                    |                      |
| Individual and Team<br>Actions                | Supervisory error or violation                 |  |                      |
|   | Operating authority error or violation         |  |                      |
|   | Operating speed                                |  |                      |
|   | Equipment use error or violation               |  |                      |
|   | PPE use error or violation                     |  |                      |
|   | Procedural compliance                          |  |                      |
|   | Electrical isolation and/or permits            |  |                      |
|   | Change management error                        |  |                      |
|   | Equipment/material handling error or violation |  |                      |
|   | Horseplay/thrill seeking error or violation    |  |                      |
|   | Hazard recognition/<br>perception              |  |                      |
|   | Hazard management error or violation           |  |                      |

| Tier 1 causal factor         | Tier 2 causal factor           | Tier 3 causal factor                    | Tier 4 causal factor |
|------------------------------|--------------------------------|---|----------------------|
|                              | Work method error or violation |   |                      |
|                              | Occupational hygiene practices |   |                      |
|                              | Other                          |   |                      |
| Absent or Failed<br>Defences | Awareness                      | Hazard identification                   |                      |
|                              |                                | Communication                           |                      |
|                              |                                | Competence knowledge                    |                      |
|                              |                                | Supervision                             |                      |
|                              | Detection                      | Visual warning systems                  |                      |
|                              |                                | Aural warning systems                   |                      |
|                              |                                | Speed / movement detectors              |                      |
|                              |                                | Vigilance / fatigue                     |                      |
|                              |                                | Gas / substance                         |                      |
|                              | Control and Recovery           | Procedures                              |                      |
|                              |                                | Bypass valves / circuits                |                      |
|                              |                                | Emergency shut down                     |                      |
|                              | Protection and Containment     | PPE                                     |                      |
|                              |                                | Fire fighting                           |                      |
|                              |                                | Split response                          |                      |
|                              |                                | Bunding / barricading / exclusion zones |                      |
|                              | Escape and Rescue              | Safe access / egress                    |                      |
|                              |                                | Emergency planning / response           |                      |
|                              |                                | Emergency communication                 |                      |
|                              | Other                          |   |                      |